

#### Cincinnati Retirement System: 2022 Update

March 2022

## CINCINNATI RETIREMENT SYSTEM →Basic Facts

- Established in 1931
- Provides retirement, disability, death, and retiree health benefits to certain retired employees of the City of Cincinnati
- Excludes:
  - Police and Fire (OP&F), Members of Ohio systems (OPERS), Elected Officials
- Ohio (including City) public employees are not in Social Security

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### CINCINNATI RETIREMENT SYSTEM →Basic Facts

- As of 12/31/2021:
  - Retirees: 4,216
  - Actives: 2,931 FT; 585 PT
  - DROP: 194
  - Total assets = \$2.58B
  - Unfunded Actuarial Liability = \$723.7mm
- As of 12/31/2020:
  - Funded ratio (pension) = 70.5%
  - Funded ratio (health) = 126.3%



## CINCINNATI RETIREMENT SYSTEM →Basic Facts: Governance

- Board of Trustees (4yr terms)
  - 4 appointed by Mayor
  - 3 elected by retirees
  - 2 elected by active employees
  - Board has exclusive authority over trusts
- Governed by:
  - Collaborative Settlement Agreement-2016
  - CMC Ch. 203; Admin Code Art. XV
  - Board Rules and Policies



# CINCINNATI RETIREMENT SYSTEM →2016 Collaborative Settlement Agmt.

- Resolves litigation related to changes to CRS pension and health benefits
- Federal District Court retains continuing jurisdiction through Consent Decree
- CSA Changes:
  - Normal and early retirement eligibility
  - Retiree healthcare eligibility
  - Cost of Living Adjustment (COLA): Simple int./3yr delay
  - Created Deferred Retirement Option Program (DROP)
  - Created 115 Trust for healthcare
  - Board composition
  - Payoff of 2007 ERIP liability



# CINCINNATI RETIREMENT SYSTEM →Staffing

- CRS Staff (13)
  - Executive Director
    - reports to City Manager
  - Pension Operations (5)
  - Member Counselor (1)
  - Health (2)
  - Finance (2)
  - IT (2)



# CINCINNATI RETIREMENT SYSTEM → Defined Benefits: How They Work

- Defined Benefit =
  - Fixed benefit amount from date of retirement to death
- Sustainable Defined Benefits System:

Contributions + Investment Earnings = Benefits + Expenses

- IF all actuarial assumptions are accurate
- IF NOT → Unfunded Liability
- Employer at risk for investment loss, has duty to maintain system finances

### CINCINNATI RETIREMENT SYSTEM → Defined Contribution Benefits

- Defined Contribution (DC) Benefits are cash contributions made to an investment account managed by the participant
  - Employee contributions are primary source
  - Employer match can be made at various levels
- Employee has the risk of investment loss
- Public sector: DC complements DB
- Private sector: DC is primary plan



#### CINCINNATI RETIREMENT SYSTEM

#### → Defined Benefits: Assumptions

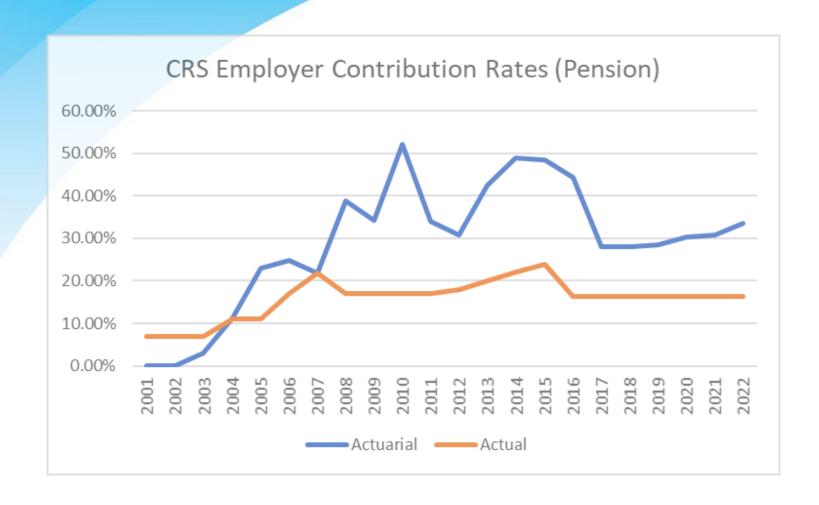
- Actuarial assumptions include:
  - Rate of investment return, retirement age, years of service, salary increases, mortality, administrative cost, inflation, healthcare cost increases
  - Actuaries make good faith professional estimates
    - But no one has a crystal ball!



## CINCINNATI RETIREMENT SYSTEM → Contributions: Current Rates

- FT Employee Contribution Rate: 9%
- City Employer Contribution Rate: no less than 16.25%
- Actuarially Determined Employer Contribution Rate (ADEC): 33.46%
- "Treadwater Rate" = Employer contribution rate needed to avoid an Unfunded Liability increase
- City pays full ADEC for employees in OPERS and OP&F

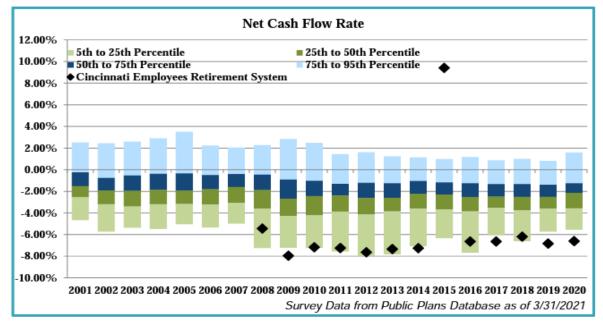
## CINCINNATI RETIREMENT SYSTEM → Contributions: Past Rates





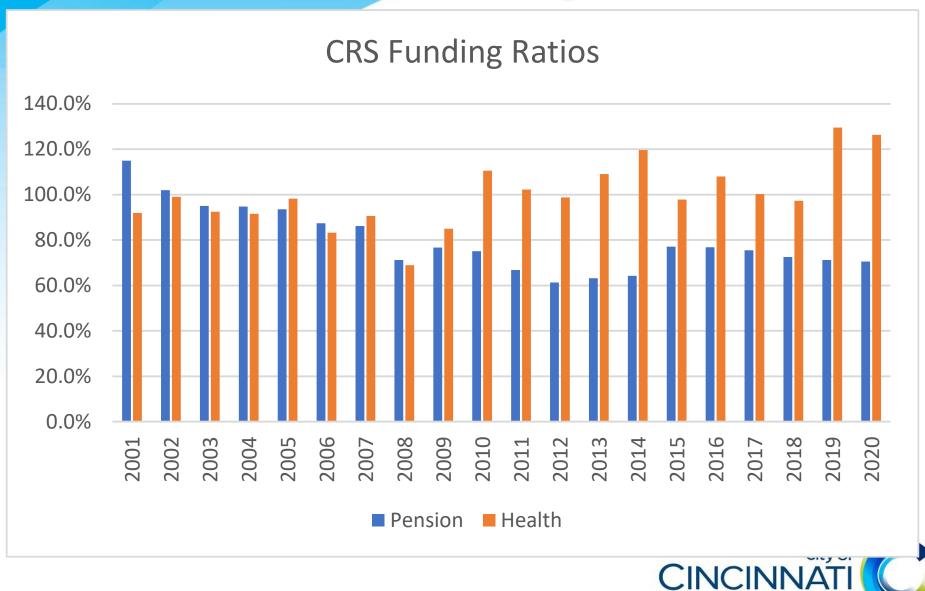
## CINCINNATI RETIREMENT SYSTEM → Contributions v. Benefits

- Cost of benefits > Contributions
  - Produces negative cashflow
  - CRS negative cashflow (-7.5%)
    - Relatively high v. peers





# CINCINNATI RETIREMENT SYSTEM → Contributions: Funding Ratios



## CINCINNATI RETIREMENT SYSTEM →Investments: CRS Board

- Board has exclusive authority over investments of trust assets
- Board Fiduciary Duty
  - "The fiduciary responsibility shall be solely to the active and retired members of CRS." CSA, para. 30(iv)



## CINCINNATI RETIREMENT SYSTEM →Investments: CRS Board

- Board has adopted an Investment Policy Statement (revised, 2022)
  - Preserve safety of principal
  - Adopts prudent investor rule
  - Diversify investments in different asset classes with strategic asset allocation
  - Board Inv. Consultant: Marquette Assocs.
    - Selects and manages investments according to Board asset CINCINNATI allocation

### CINCINNATI RETIREMENT SYSTEM →Investments: Asset Allocation

Fixed Income: 17.0%

Domestic Equity: 30.5%

Non-US Equity: 20.0%

Real Estate: 7.5%

Infrastructure: 10.0%

Risk Parity: 2.5%

Volatility Risk Premia 2.5%

Private Equity 10.0%

Total 100.0%



## CINCINNATI RETIREMENT SYSTEM →Investments: Active v Passive

#### Active Investing

- Manager seeks to beat benchmark through proprietary analysis and selection of investments
- Can be costly; results vary—can beat the benchmark some of the time; difficult to do all the time

#### Passive Investing

- Use index funds to track the benchmark
- Very inexpensive compared to active investment
- CRS Board has strategically adopted a more passive approach
- Recent results: among the best v. other pension systems

#### CINCINNATI RETIREMENT SYSTEM →Investments: Returns

#### Annual CRS Rates of Investment Return

#### **Investment Return**

Plan Year	<u>Assumption</u>	<u>Market Return</u>	
2011	7.50%	0.88%	
2012	7.50%	12.06%	
2013	7.50%	16.99%	
2014	7.50%	6.46%	
2015	7.50%	-0.11%	
2016	7.50%	9.24%	
2017	7.50%	14.51%	
2018	7.50%	-3.93%	
2019	7.50%	16.40%	
2020	7.50%	8.03%	
2021	7.50%	17.00%	

**10-Year compound Average 5-Year Compound Average** 

9.44%

10.11%



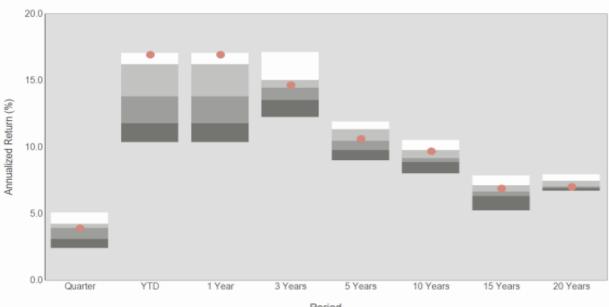
#### CINCINNATI RETIREMENT SYSTEM →Investments: Peer Returns

**Total Fund Composite** 

#### Annualized Performance (Net of Fees)

Market Value: \$2,580.8 Million and 100.0% of Fund

#### InvMetrics Public DB > \$1B Net Return Comparison



Period

5th Percentile
25th Percentile
Median
75th Percentile
95th Percentile
# of Portfolios

Total Fund Composite

Return					
5.1	17.1	17.1	17.1	11.9	10.5
4.2	16.2	16.2	15.0	11.3	9.8
3.9	13.8	13.8	14.4	10.5	9.2
3.1	11.8	11.8	13.5	9.8	8.9
2.4	10.4	10.4	12.3	9.0	8.0
26	26	26	26	26	24
3.9	16.9	16.9	14.7	10.6	9.7



# CINCINNATI RETIREMENT SYSTEM →Investments: Return Assumptions

- Collaborative Settlement Agreement (CSA), implemented 2016
  - Fixes the assumed rate of return at 7.5%
- US public defined benefit plans
  - Median return assumption = 7%



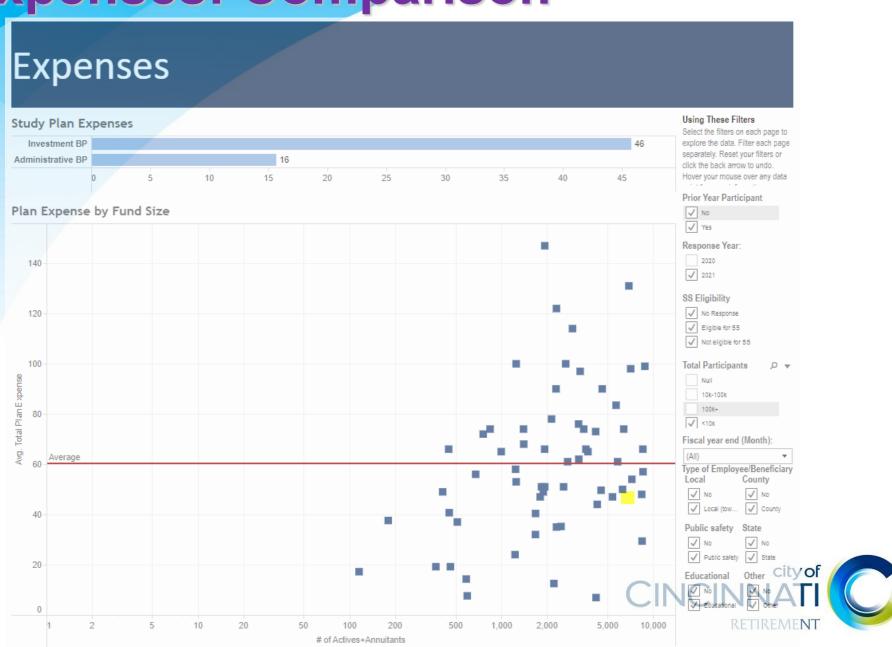
# CINCINNATI RETIREMENT SYSTEM →Expenses

- CRS Board of Trustees is fiduciary of CRS assets and has budget authority per the CSA
- Board adopts annual calendar year budget
- CRS Budget provided to Council and CMO for information
- FY20 Operating Costs = \$2.4mm (0.11%)
- FY20 Inv. Fees = \$8.35mm (0.38%)
- All-in costs = 0.49% of assets under mgmt.



#### CINCINNATI RETIREMENT SYSTEM

**→Expenses: Comparison** 



# CINCINNATI RETIREMENT SYSTEM →Pending Issues

- Adequate employer contributions to ensure sustainability of system. Carefully reconsider:
  - Contribution rate of 16.25%
  - Earnings assumption of 7.5%
  - Use of rolling 30y amortization
  - Continued negative cashflow
- Continued funding for ERIP
- Health funding policy
- Resolution of health points (grid) system

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- Upcoming trustee elections
- 1 vacancy in Mayor appt trustee

# CINCINNATI RETIREMENT SYSTEM →Scenario to Fully Fund by 2045



