

# **City of Cincinnati**

801 Plum Street Cincinnati, OH 45202

# Agenda - Final-revised

# **Public Safety & Governance**

Councilmember Scotty Johnson, Chair Vice Mayor Jan-Michele Kearney, Vice Chair Councilmember Mark Jeffreys Councilmember Anna Albi

Tuesday, May 14, 2024

9:30 AM

Council Chambers, Room 300

## **PRESENTATIONS**

# <u>Development of the Hospital-Based Violence Intervention Program</u>

Dr. Amy Makley, Trauma Medical Director, University of Cincinnati Medical Center

Dr. Meera Kotagal, Trauma Medical Director, Cincinnati Children's Medical Center

## **AGENDA**

1. 202400936 RESOLUTION (LEGISLATIVE) (EMERGENCY) submitted by Sheryl M. M.

Long, City Manager, on 3/27/2024, **OBJECTING** to the renewal of the D5J and D6 liquor permit number 5931167 applied for by Midwest Textiles Warehouse,

LLC d/b/a Drip Coffee Lounge to the Ohio Division of Liguor Control.

<u>Sponsors:</u> City Manager

<u>Attachments:</u> <u>Transmittal</u>

**Emergency Legislative Resolution** 

Attachment

2. 202401298 ORDINANCE submitted by Sheryl M. M. Long, City Manager, on 5/8/2024,

**ORDAINING** new Chapter 751, "Graffiti Abatement," of the Cincinnati

Municipal Code, and **REPEALING** existing Chapter 751, "Graffiti Abatement," to update the City's updated Graffiti abatement program to align with existing abatement programs, including by providing for significant prior notice to a property owner in advance of City-led abatement efforts and identifying cost

recovery mechanisms.

**Sponsors:** City Manager

<u>Attachments:</u> <u>Transmittal</u>

**Ordinance** 

3. 202401364 PRESENTATION, submitted by Councilmember Johnson from Dr Meera

Kotagal tilted, Hospital-Based Violence Intervention and Prevention Program

Update.

<u>Sponsors:</u> Johnson

<u>Attachments:</u> <u>Presentation</u>

ADJOURNMENT



**Date:** March 27, 2024

202400936

**To:** Mayor and Members of City Council

**From:** Sheryl M.M. Long, City Manager

**Subject:** Emergency Legislative Resolution – Objection to Renewal of Midwest

Textiles Warehouse LLC d/b/a Drip Coffee Lounge's Liquor Permit

Transmitted herewith is an emergency legislative resolution captioned as follows:

**OBJECTING** to the renewal of the D5J, D6 class liquor permit number 5931167 applied for by Midwest Textiles Warehouse LLC d/b/a Drip Coffee Lounge to the Ohio Division of Liquor Control.

This resolution is necessary under R.C. 4303.271 for Cincinnati City Council to object to the renewal of Midwest Textiles Warehouse LLC d/b/a Drip Coffee Lounge's liquor permit as recommended by the Cincinnati Police Department.

cc: Emily Smart Woerner, City Solicitor

EESW/DML(dmm) Attachment 399060

## **EMERGENCY**

# Legislative Resolution

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RESOLUTION NO.	 - 2024

**OBJECTING** to the renewal of the D5J and D6 liquor permit number 5931167 applied for by Midwest Textiles Warehouse, LLC d/b/a Drip Coffee Lounge to the Ohio Division of Liquor Control.

WHEREAS, Midwest Textiles Warehouse, LLC d/b/a Drip Coffee Lounge has applied for the renewal of the D5J and D6 liquor permit number 5931167 for the premises located at 2927 Colerain Avenue, Cincinnati, Ohio 45225; and

WHEREAS, the Council of the City of Cincinnati objects to the application for the above permit for the reasons set forth in Section 1 hereof; now, therefore,

BE IT RESOLVED by the Council of the City of Cincinnati, State of Ohio:

Section 1. That the Council of the City of Cincinnati objects to the application of Midwest Textiles Warehouse, LLC d/b/a Drip Coffee Lounge located at 2927 Colerain Avenue, Cincinnati, Ohio 45225 for the annual renewal of the D5J and D6 liquor permit number 5931167 for the following reasons:

- 1. The applicant has operated the liquor permit business in a manner that demonstrates a disregard for the laws, regulations, and local ordinances of this state; and
- 2. The permit premises are so located with respect to the neighborhood that renewal of the permit would cause substantial interference with the public decency, sobriety, peace, and good order of the neighborhood.

Section 2. That Council requests a hearing on the above application be held in the City of Cincinnati, Hamilton County, Ohio, where the applicant's business is conducted, and which is the county seat.

Section 3. That Council hereby designates the City Solicitor or any of the City Solicitor's assistants to represent Council at any hearings pertaining to this application.

Section 4. That two certified copies of this resolution and the attached City Solicitor's statement that this objection is based upon substantial legal grounds be forwarded by the Clerk of Council by registered or certified mail to the Superintendent of the Ohio Division of Liquor Control at 6606 Tussing Road, Reynoldsburg, Ohio 43068.

Section 5. That this legislative resolution shall be an emergency measure necessary for the preservation of the public peace, health, safety, and general welfare and shall, subject to the terms of Article II, Section 6 of the Charter, be effective immediately. The reason for the emergency is the need to transmit this objection to the Ohio Division of Liquor Control at least thirty days prior to the permit's expiration on June 1, 2024.

Passed:		, 2024	
			Aftah Durayal Mayor
			Aftab Pureval, Mayor
Attest:	Clerk		



March 27, 2024

Re: Midwest Textiles LLC d/b/a Drip Coffee Lounge

2927 Colerain Avenue Cincinnati, Ohio 45225

Liquor Permit #: 5931167

Class: D5J, D6

It is the opinion of the City Solicitor, as chief legal officer for the City of Cincinnati, that Cincinnati City Council's objection to the renewal of the above permit is based upon substantial legal grounds within the meaning and intent of division R.C. 4303.292(A).

Emily Smart Woerner City Solicitor



May 8, 2024

To: Mayor and Members of City Council

202401298

From: Sheryl M. M. Long, City Manager

Subject: ORDINANCE – Graffiti Abatement Program

Attached is an ordinance captioned as follows:

**ORDAINING** new Chapter 751, "Graffiti Abatement," of the Cincinnati Municipal Code, and **REPEALING** existing Chapter 751, "Graffiti Abatement," to update the City's updated Graffiti abatement program to align with existing abatement programs, including by providing for significant prior notice to a property owner in advance of Cityled abatement efforts and identifying cost recovery mechanisms.

This ordinance is intended to provide an improved mechanism to mitigate graffiti within our neighborhoods.

The Administration recommends passage of the attached ordinance.

Over time, shifting responsibilities within the City Administration have rendered portions of the present Graffiti Abatement Chapter functionally obsolete.

cc: Art Dahlberg, Director, Buildings & Inspections

**ORDAINING** new Chapter 751, "Graffiti Abatement," of the Cincinnati Municipal Code, and **REPEALING** existing Chapter 751, "Graffiti Abatement," to update the City's updated Graffiti abatement program to align with existing abatement programs, including by providing for significant prior notice to a property owner in advance of City-led abatement efforts and identifying cost recovery mechanisms.

WHEREAS, graffiti on private property lessens the value of adjacent properties and is inconsistent with the City of Cincinnati's property maintenance goals; and

WHEREAS, graffiti on one property often results in additional graffiti on others unless it is quickly removed; and

WHEREAS, graffiti on vacant buildings is a hazardous condition that acts as a magnet for trespassing, littering, and other criminal activities; and

WHEREAS, unmanaged vacant buildings with graffiti negatively impact the quality of life of all residents; and

WHEREAS, state law authorizes the City to perform abatement of hazardous conditions and nuisances; and

WHEREAS, it is necessary for the City to take action when owners of vacant buildings fail to take appropriate steps to remove graffiti from their properties; and

WHEREAS, Council finds the modifications to the Cincinnati Municipal Code and the additional authorizations contained herein are in the interest of the general public's health, safety, morals, and welfare; now, therefore,

BE IT ORDAINED by the Council of the City of Cincinnati, State of Ohio:

Section 1. That new Chapter 751, "Graffiti Abatement," of the Cincinnati Municipal Code is hereby ordained to read as follows:

#### **CHAPTER 751 GRAFFITI ABATEMENT**

## Sec. 751-1. - Definitions.

For the purpose of this chapter the following terms, phrases, words, and their derivations shall have the meaning given herein. When not inconsistent with the context, words used in the present tense include the future, words used in the plural number include the singular number, and

words used in the singular number include the plural number. The word "shall" is always mandatory and not merely directory.

## Sec. 751-1-A. - Abatement.

"Abatement" shall mean the removal of any conditions, in accordance with Section 751-4, that are the subject of a notice of violation pursuant to Section 751-3.1.

### Sec. 751-1-G. - Graffiti.

"Graffiti" shall mean any inscription, word, figure, marking, or design that is marked, etched, scratched, drawn, or painted on any premises, including buildings, structures, fixtures, or other improvements, whether permanent or temporary, whether public or private, without the consent of the owner of the property, a person in control, or the property owner's authorized agent, and that is visible from the public right-of-way or other public or quasi-public location within the city.

## Sec. 751-1-N. - Nuisance Property.

"Nuisance property" shall mean property that is not being maintained consistent with the requirements of Chapter 751 and that the property owner or person in control has failed to bring into compliance with Section 751-2 within thirty days of receiving a notice of violation pursuant to 751-3.1.

#### Sec. 751-1-P. - Person in Control.

"Person in control" shall mean the owner of the freehold estate of the premises; a mortgagee or vendee in possession; a receiver; an executor; a trustee; and any person, public or private entity, lessee or holder of a lesser estate in the premises, and/or its duly authorized agent(s), with the authority to bring a building or premises into compliance with the provisions of this code, including, but not limited to, any mortgagee that has filed an action in foreclosure on the particular premises at issue, based on breach or default of a mortgage agreement, until title to the premises is transferred to a third party.

## Sec. 751-1-P2. - Premises.

"Premises" shall mean the lot and structures situated thereon.

# Sec. 751-2. - Duty to keep Premises free of Graffiti.

Every owner or person in control of any premises shall at all times maintain the premises free of graffiti.

## Sec. 751-3.1. - Notice of Violation.

Whenever the city manager or the city manager's designee determines that graffiti exists on a premises in violation of Section 751-2, the city manager or the city manager's designee shall issue a notice to the owner or person in control of the premises that states the following:

- a. Graffiti is present on the premises in violation of Section 751-2;
- b. Within thirty days of receipt of the notice, the owner of person in control of the premises must either abate the graffiti or petition the city manager or city manager's designee for a written determination pursuant to Section 751-3.4;
- c. If the owner or person in control fails to abate the graffiti or petition the city manager or city manager's designee for a written determination within the above timeframe, the premises shall thereafter be deemed a nuisance property and subject to abatement by the city; and
- d. The cost of abatement of the graffiti by the city will be assessed in accordance with Section 751-5.

#### Sec. 751-3.2. - Service of Notice.

When the city manager or city manager's designee issues a notice pursuant to Section 751-3.1, service shall be made by both posting the notice in a conspicuous place on the premises and in one of the following ways:

- a. By personal delivery to the owner or person in control involved;
- b. By delivery at the residence or place of business of the owner or person in control involved; or
- c. By mail addressed to the owner or person in control at their place of residence or place of business.

# Sec. 751-3.3. - Receipt of Notice.

For the purposes of this section, receipt of the notice shall mean any of the following:

- a. The date on which the issuing officer posted a copy of the notice on the premises;
- b. The date on which the issuing officer personally served the person being charged;
- c. The date on which the issuing officer delivered the notice at the residence or place of business of the owner or person in control involved; or
- d. Three days after the date on which the issuing officer mailed a copy of the notice.

#### Sec. 751-3.4. - Petition for Written Determination.

Any person who has a bona fide controversy with the interpretation, application, or enforcement of this chapter may petition the city manager or the city manager's designee for a written decision, order, or adjudication as follows:

- a. The petition shall be on forms prescribed by the city manager or the city manager's designee.
- b. The petition may not relate to a decision, order, or adjudication that is the subject of a past or pending administrative appeal or legal action.
- c. The city manager or the city manager's designee shall dispose of the petition based upon the petitioner's written submissions, applicable laws, publicly available materials, and an inspection of the subject property if necessary; provided, however, that the petitioner may be heard in person prior to final disposition of the petition by making the request in writing upon submission of the petition.
- d. If the city manager or the city manager's designee requests to inspect the subject property, the petitioner may refuse the request, but the refusal may serve as a basis for the denial of the petition.
- e. The city manager or the city manager's designee shall issue a final written determination on the petition within thirty days from the date of its submission, which determination shall constitute a final, appealable adjudication of the controversy described in the petition.

# Sec. 751-4. - Abatement by Public Officers.

- (1) If the owner or person in control of a premises in violation of Section 751-2 fails to comply with a notice of violation issued pursuant to Sec. 751-3.1, the premises shall be deemed a nuisance property, and the city manager or the city manager's designee may cause any graffiti on the premises to be abated, and may employ the necessary labor to perform the task.
- (2) If the city manager or the city manager's designee abates graffiti pursuant to this section, they shall completely abate the graffiti in a manner that renders it inconspicuous.
- (3) The city manager or the city manager's designee shall report all expenses involved in the abatement of such graffiti to council.

# Sec. 751-5. - Cost as Lien on the Land and Personal Judgment Against Owners and Persons in Control.

When graffiti has been abated in accordance with Section 751-4, the cost thereof shall be a lien on such premises from the date such expenses are reported to council in accordance with Section 751-5. The clerk of council shall certify such cost to the county auditor to be placed upon the tax list and collected as other taxes are collected and returned to the city of Cincinnati in accordance with R.C. Section 715.26, 715.261, or 731.54. The cost of removal may also be recovered by means of a judgment against the owner or person in control of the property.

#### Sec. 751-6. - Rules and Regulations.

The city manager or the city manager's designee is authorized to promulgate rules and regulations to effectuate the provisions and purposes of this chapter, including without limitation,

the following: the implementation of a program enabling abatement by an authorized designee of the city, including determining the cost of authorized designee time and of abatement; and guidelines for color matching paint used in graffiti abatement with existing surfaces.

Section 2. That existing Chapter 751, "Graffiti Abatement," of the Cincinnati Municipal Code is hereby repealed.

Section 3. That the proper City officials are authorized to do all things necessary and proper to carry out the terms of Sections 1 and 2.

Section 4. That this ordinance shall take effect and be enforced from and after the earliest period allowed by law.

Passed:	, 2024	
	_	Aftab Pureval, Mayor
Attest:		
Clerk		



# Hospital-Based Violence Intervention and Prevention Program Update

Public Safety and Governance Committee Meeting May 14, 2024

Meera Kotagal, MD, MPH -Trauma Medical Director, CCHMC Amy Makley, MD - Trauma Medical Director, UCMC



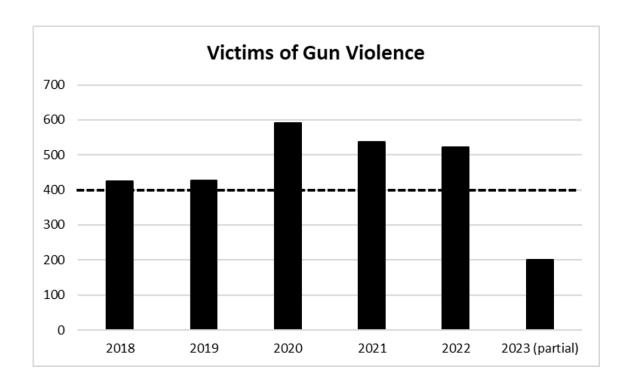


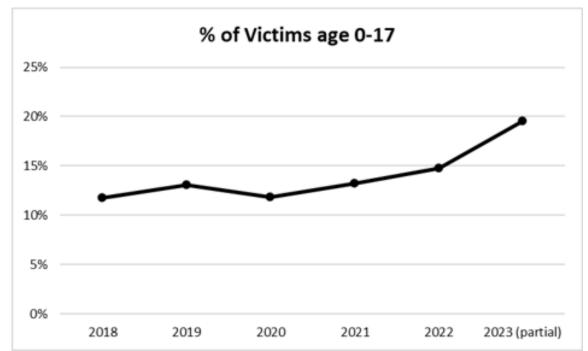
















# Hospital-Based Violence Intervention Programs

- Evidence-based
- Multi-disciplinary
- Wraparound services
- Trauma-formed
- Healing centered

- Credible messengers
- Comprehensive medical and psychological support
- Retaliation/reinjury reduction
- Collaborative efforts with community partners

# **Overarching Goal**

Creation of a comprehensive HVIP with the coordinated efforts of UCMC, CCHMC, and our community partners to reach targeted population of youth and young adult gun violence survivors in Cincinnati





Standards and Indicators for Hospital-based Violence Intervention Programs (HVIPs)



- Public Health Framework
- Health communities affected by violence by fostering community and hospital collaborations to advance equitable, trauma-informed care



# Hospital Commitment

- Develop strong buy-in from hospital and trauma program leadership to reach violently-injured patients at a time when they are typically more receptive to intervention.
- Collaborate with hospital personnel to develop trauma-informed care pathways and integrate HVIPs within health care systems.

# Credible Messengers

 Employ, value, and resource credible messengers—people with lived experiences of violence and/or people who have established trusting, mutually respectful relationships with individuals and communities impacted by violence.

# **Community Leadership**

- Acknowedge that people who are closest to the pain are closest to the solutions.
- Develop MOUs and partnerships with community-based organizations and leaders

# Safety

- Safety plan with people at the highest risk of violence to address retaliatory factors.
- Coordinate safety supports and retaliation prevention with others in the hospital and community violence ecosystem through data sharing and frequent communication.

# Wraparound Care

- Offer comprehensive, long-term case management to address the physical, emotional and social impacts of violence injuries.
- Partner with community organizations to address the social determinants of health and root causes of violence.

# **Equity**

Recognizing the historical and structural inequities in society, work to redistribute power through policies and practices and narrative change about people impacted by violence. Promote equitable access and inclusivity to systems for people who have been historically marginalized.

# Healing

Create pathways for healing through supportive relationships and mentorship, services, economic opportunities and coalition-building. Uplift the dignity, worth and humanity of individuals and their loved ones who have been injured by community violence.

# **Advocacy**

Advocate for racial equity, trauma-informed/healing-centered care, and investments in communities to end violence. Resource survivors of violence in leadership and social action to impact their communities.

# **HVIP Care Pathway**

Violently injured individual arrives at the hospital/ED

Hospital Safety protocols activated to project the individual

- Redundancy in touch points and opportunities for enrollment
- Engagement and case management for 6-12 months
- Targeted population of surviving victims of intentional and unintentional gun violence 0-44 years old

VPP meets
individual and
family in ED to
build relationship,
consent, safety
plan, needs
assessment, offer
enrollment

VPP meets with individual and family during inpatient stay

VPP outreach to engage individual and family

VPP meets individual and family in outpatient clinic VPP will conduct needs assessment focused on:

- Mental health
- Food insecurity
- Transportation
- Job support
- Youth engagement
- Housing
- Education
- Substance abuse
- Legal aid

# HAVI Standards for HVIP Development



#### 1.0 Planning and Design

- 1.1 Racial equity is a core value of an HVIP.
- 1.2 An HVIP frames community violence as a public health issue.
- 1.3 An HVIP defines its program participant eligibility based on community-informed and hospital data.
- 1.4 An HVIP designs its services to ensure access to people who are at the highest risk of retaliatory violence, especially those who are or have been incarcerated or otherwise involved in the criminal legal system.
- 1.5 An HVIP develops its program based on the principles of trauma-informed care and healing-centered practices.
- 1.6 An HVIP designs its program model in collaboration with and based on the needs of those who are at the highest risk and most impacted by violence.
- 1.7 An HVIP develops operational policies and procedures for its program.



#### 2.0 Community Partnerships

- 2.1 An HVIP understands and engages with the community violence intervention ecosystem in its geographic area.
- 2.2 An HVIP develops partnerships with stakeholders to meet shared goals (e.g., collaboration, services, referrals, prevention, coalition-building).
- 2.3 An HVIP ascertains existing assets in the community to maximize effective referrals to community partners.
- 2.4 An HVIP invests time and intentional efforts to strengthen collaborations, build transparent relationships, and co-create solutions with community partners.
- 2.5 An HVIP actively seeks and offers feedback to community partners to promote transparency and accountability.



#### 3.0 Staff Development

- 3.1 An HVIP recruits and hires a program manager and frontline workers, including staff with lived experiences of violence who have earned the trust of the community.
- 3.2 An HVIP addresses staff safety, wellness, and employee rights.
- 3.3 An HVIP provides frontline staff with training and supervision that advances best practices.
- 3.4 An HVIP has a plan for leadership, promotion, and advancement opportunities for frontline staff.
- 3.5 An HVIP provides staff with support and restorative accountability measures to maintain professional standards.



#### 4.0 Participant Engagement

- 4.1 An HVIP uses trauma-informed and cultural humility approaches to engage with violently injured people and to promote healing.
- 4.2 An HVIP aims to reduce the risks of retaliation and re-injury.
- 4.3 An HVIP provides a timely bedside response to a person who has experienced a penetrating trauma or has sustained injuries due to violent victimization.
- 4.4 An HVIP provides stabilization support to a violently injured person and their family/ support network throughout the duration of their initial treatment, hospitalization, and post-discharge.
- 4.5 An HVIP engages with individuals who have historically been marginalized and experience higher rates of violence and health inequities as a result.





# HAVI Standards for HVIP Development



#### 5.0 Service Delivery

- 5.1 An HVIP uses a trauma-informed/ strengths-based intake process to enroll program participants and assess their needs.
- 5.2 An HVIP offers a minimum of six months of case management services tailored to the needs of the enrolled program participants, which may include services to their family, friends, and community.
- 5.3 An HVIP offers a variety of post-discharge services in the community that are geared toward addressing the social determinants of health.
- 5.4 An HVIP offers ongoing services in community-based locations where program participants live, feel safe, and are comfortable
- 5.5 An HVIP's services are accessible and available to people with physical, cognitive, and intellectual disabilities.



#### 6.0 Data Collection. Evaluation, and Research

- 6.1 An HVIP creates an effective data collection system to track, monitor, and report on direct service work, personcentered outcomes, and program activities.
- 6.2 An HVIP maintains data integrity in tracking client data and program activities.
- 6.3 An HVIP develops and implements a program evaluation plan based on a logic model.
- 6.4 An HVIP identifies mechanisms for data sharing with local stakeholders to identify areas of highest risk for violence exposure and respond to individuals at the greatest risk of retaliatory violence.
- 6.5 An HVIP explores research, with an emphasis on community-based participatory research, to demonstrate the impact of its program, promote evidence-based practices, and contribute to the learning in the field.



#### 7.0 Hospital Systems Transformation

- 7.1 An HVIP identifies hospital champions for its program.
- 7.2 An HVIP secures hospital support for its program.
- 7.3 An HVIP develops and maintains strong working relationships with key hospital departments, multidisciplinary staff, and leadership.
- 7.4 An HVIP advocates for trauma-informed policies, protocols, and systems to benefit people who are violently injured and the staff who serve them.
- 7.5 An HVIP trains health care providers, trainees, and students about community violence and how to refer individuals to the program.



## 8.0 Sustainability and Funding

- 8.1 An HVIP has a well-developed strategic plan that outlines its program priorities and direction.
- 8.2 An HVIP has funding to support its programming and staffing.
- 8.3 An HVIP advocates for equitable pay and benefits for frontline staff.
- 8.4 An HVIP leverages the hospital's fiscal management capabilities, funding, and support for its HVIP activities and events, and those of its community partners.
- 8.5 An HVIP engages in policy and systems advocacy to sustain HVIP programming, benefit people impacted by violence, and support frontline workers.
- 8.6 An HVIP engages in continuing education and continuous quality improvement through its participation in The HAVI network.





# Timeline for HVIP Launch

- February 2024 Funding announcement
- February May 2024 Community engagement
  - Strategy meetings with hospital community outreach team
  - Community-based organizations
  - In-person meetings, virtual meetings, email communication/update regarding launch of HVIP
- April May 2024
  - Finalizing funding agreement with City
  - VPP job descriptions and job posting through UCMC
  - CCHMC subcontracting
  - Engagement with social work, emergency medicine departments
  - Building data infrastructure to collect robust data
- June –July 2024 Anticipated recruitment and hiring of initial 2 VPPs
  - Committee and community involvement in selection process
- August Goal of first patient enrollment in HVIP

# **Future Efforts**

- Continuous improvement through feedback from VPPs, CBOs, patients
- Robust data infrastructure for ongoing analysis
  - Rates of re-injury
  - Enrollment in HVIP
  - Referral to services
  - Uptake of services
- One intervention within a larger violence reduction infrastructure



# Hospital-Based Violence Intervention and Prevention Program Update

Public Safety and Governance Committee Meeting May 14, 2024

Meera Kotagal, MD, MPH -Trauma Medical Director, CCHMC Amy Makley, MD - Trauma Medical Director, UCMC



